

Message Text

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PAGE 01 STATE 066771

ORIGIN EB-08

INFO OCT-01 AF-08 ARA-06 EUR-12 EA-07 NEA-10 IO-13
ISO-00 OES-06 CG-00 SIG-01 MMO-01 SSO-00 AID-05
CEQ-01 CIAE-00 ERDA-05 COME-00 DODE-00 EPA-01
INR-07 L-03 NSF-01 NSC-05 NSAE-00 PM-04 SS-15
SP-02 INT-05 INRE-00 NSCE-00 USIE-00 FEA-01
DOTE-00 /128 R

DRAFTED BY EB/TCA/MA:RSFARON/CTAYLOR,JR./BST

APPROVED BY EB/TCA:JWBILLER

OES/ENP/EN:GKINTER

EB:JRCROOK

IO/TRC:WDIAMANTI:ARA/ECP:DTAHER

OES/OFA/OA:MBUSBY

NEA/RA:DMORAN:AF/I:LGSHURTLEFF

EUR/RPE:PLAASE

USCG;DCHINTZEEA/PRC:JAUBERT

EA/RA:LMCNUTT

-----252215Z 111505 /75-70

O R 251934Z MAR 77

FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMCONSUL GENOA

AMEMBASSY HELSINKI

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KUWAIT

AMEMBASSY LAGOS

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AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY MEXICO

AMEMBASSY MONROVIA

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OSLO

AMEMBASSY PANAMA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO
AMEMBASSY THE HAGUE
AMEMBASSY STOCKHOLM
AMEMBASSY TEHRAN
AMEMBASSY WARSAW
USMISSION USUN NEW YORK
AMEMBASSY ALGIERS
INFO AMCONSUL HAMBURG
USLO PEKING

LIMITED OFFICIAL USE STATE 066771

E.O. 11652: N/A

TAGS: EWWT, SENV, IMCO

SUBJECT: ADMINISTRATION INITIATIVE ON MARINE OIL
POLLUTION

REF: STATE 060283

1. REFTEL CONTAINED TEXT OF PRESIDENTIAL ANNOUNCEMENT ON
MEASURES TO COMBAT VESSEL-SOURCE MARINE OIL POLLUTION.
ADDRESSEE POSTS REQUESTED TO DISCUSS PRESIDENT'S PROGRAM
WITH APPROPRIATE HOST GOVERNMENT AUTHORITIES MAKING PARTI-
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--B. THE PRESIDENTIAL PACKAGE IS DESIGNED TO MEET THE CLEAR NEED TO PROTECT OUR MARINE ENVIRONMENT WHILE PROTECTING FREEDOM OF NAVIGATION AND AVOIDING CONFLICT WITH U.S. INTERNATIONAL OBLIGATIONS.

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VANCE

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ORIGIN EB-04

INFO OCT-01 ISO-00 /005 R

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DRAFTED BY:EB/TCA/MA:CTAYLOR, JR.

APPROVED BY: EB/TCA/MA:CTAYLOR, JR.

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R 051750Z APR 77

FM SECSTATE WASHDC

TO USMISSION OECD PARIS

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FOLLOWING STATE REPEAT SENT ACTION OTTAWA, ATHENS, BELGRADE,
BONN, BRASILIA, BUENOS AIRES, CAIRO, CANBERRA, COPENHAGEN,
GENOA, HELSINKI, ISLAMABAD, JAKARTA, KUWAIT, LAGOS, LONDON,
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USUN NEW YORK, ALGIERS, INFO HAMBURG, USLO PEKING 25 MAR 77.

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APPROVED BY:EB/TCA/MA:CTAYLOR,JR
-----120212Z 029640 /63
P 112300Z APR 77
FM SECSTATE WASHDC
TO USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE STATE 066771

FOR R.K. BANK, USDEL TO UNCTAD SHIPPING COMMITTEE

FOLLOWING STATE REPEAT SENT ACTION OTTAWA, ATHENS, BELGRADE,
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--E. WE BELIEVE EFFECTIVE AND EXPEDITIOUS INTERNATIONAL ACTION THROUGH THE INTERGOVERNMENTAL MARITIME CONSULTATIVE ORGANIZATION (IMCO) IS ESSENTIAL NOW TO CONTROL THIS WORLDWIDE PROBLEM. FURTHERMORE, SUCH ACTION WOULD GREATLY ENHANCE PUBLIC AND CONGRESSIONAL SUPPORT FOR IMCO IN THE U.S.

--F. INTERNATIONAL EFFORTS TO CONTROL MARINE OIL POLLUTION ENJOY HIGH PRIORITY WITHIN USG. (FYI: DEPARTMENT ANTICIPATES PRESIDENT WILL SEND PERSONAL LETTERS TO HEADS OF GOVERNMENT OF MOST, IF NOT ALL, OF ADDRESSEE GOVERNMENTS. END FYI.)

--G. WE ARE PROPOSING THE FOLLOWING TENTATIVE COURSE OF ACTION WITHIN IMCO, WHICH WOULD, TO MAXIMUM DEGREE POSSIBLE, MAKE USE OF EXISTING IMCO SCHEDULE:

A) APRIL 18-22 -- AT SCHEDULED MEETING OF MARITIME SAFETY COMMITTEE (MSC), U.S. WOULD EXPLAIN ENTIRE U.S. INITIATIVE ON MARINE POLLUTION, INCLUDING CONCEPT BEHIND REQUIRED REGULATORY APPROACH AND HOW IT RELATES TO IMCO ACTIVITY. THE U.S. WOULD ALSO PUT FORWARD THE PROPOSED SCHEDULE OF MEETINGS, AND WOULD ASK MSC TO ACT ON ITEMS WITHIN ITS LIMITED OFFICIAL USE

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COMPETENCE (E.G., INERT GAS SYSTEMS, RADAR, COLLISION AVOIDANCE EQUIPMENT, STEERING GEAR STANDARDS).

2) MAY 23-27 -- AT IMCO COUNCIL MEETING (ALREADY SCHEDULED), U.S. WOULD ASK COUNCIL TO APPROVE HOLDING OF SPECIAL MSC-MEPC MEETING (SUBPARA (4)) BELOW AND RECOMMEND

A PLENIPOTENTIARY CONFERENCE TO THE ASSEMBLY.

3) JUNE 20-24 -- AT SCHEDULED MARINE ENVIRONMENT PROTECTION COMMITTEE (MEPC) MEETING, U.S. WOULD ASK ACTION ON ITEMS WITHIN MEPC COMPETENCE (E.G., DOUBLE BOTTOMS, SEGREGATED BALLAST).

4) EARLY AUTUMN -- SPECIAL JOINT SESSION OF MSC AND MEPC TO DRAFT INSTRUMENTS EMBODYING RECOMMENDATIONS OF EARLIER MSC-MEPC MEETINGS.

5) A CONFERENCE OF PLENIPOTENTIARIES WILL BE NECESSARY TO FINALIZE THE EFFORTS OF THE JOINT MSC-MEPC SESSION. THE ASSEMBLY WHICH MEETS 7-18 NOVEMBER MUST AUTHORIZE THIS SPECIAL CONFERENCE; THEREFORE QUESTION OF TIMING OF THAT CONFERENCE CAN BE MORE CLEARLY ADDRESSED AS THE ASSEMBLY DRAWS NEARER.

6) SPRING 1978 -- CONFERENCE ON WATCHKEEPING AND TRAINING (STW), NOW SCHEDULED FOR FALL OF 1978, WOULD BE MOVED UP TO DATES CURRENTLY SLOTTED FOR SEARCH AND RESCUE CONFERENCE IN SPRING OF 1978. THE 28 NOVEMBER-2 DECEMBER STW SUBCOMMITTEE MEETING TO BE RESCHEDULED TO EARLIER DATE IN ORDER TO ALLOW PROPOSALS TO BE PRESENTED SIX MONTHS PRIOR TO FORMAL CONSIDERATION ACCORDING TO IMCO PRACTICE.

H) THE USG WELCOMES SUGGESTIONS AND REALIZES IMPORTANCE OF DEVELOPING PLAN OF ACTION ACCEPTABLE TO IMCO COUNCIL MEMBERS AND OTHER MAJOR MARITIME NATIONS.
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I. THE ABOVE TENTATIVE SCHEDULE WAS DISCUSSED WITH IMCO SECRETARY GENERAL AND WE BELIEVE HIM RECEPTIVE TO OUR PROPOSAL.

J. USG HOPES THAT IT CAN COUNT ON SUPPORT AND COOPERATION OF YOUR GOVERNMENT IN THIS EFFORT. END TALKING POINTS.

2. FYI ONLY. THE ADMINISTRATION HAS TESTIFIED THAT IT WILL MOVE FORWARD WITH DOMESTIC REGULATIONS EVEN IF WE ARE NOT SUCCESSFUL IN ACHIEVING INTERNATIONAL ACCEPTANCE OF THE PROPOSED REGULATIONS. HOWEVER, SECRETARY ADAMS ALSO SAID THAT THE DOMESTIC REGULATORY PROCESS WOULD TAKE INTERNATIONAL ACTION INTO ACCOUNT BEFORE FINAL REGULATIONS WERE PUT INTO FORCE. CONSEQUENTLY, WHILE WE CANNOT COMMIT THE U.S. TO ACCEPTANCE OF WHATEVER REGULATIONS ARE NEGOTIATED INTERNATIONALLY, WE WILL MAKE A GOOD FAITH EFFORT TO NEGOTIATE RATIONAL REGULATIONS AND TO PUT

THEM INTO EFFECT IN THE U.S. THE POINT THAT MUST BE UNDERSTOOD IS THAT THE INTERNATIONAL COMMUNITY HAS THE OPPORTUNITY TO AFFECT U.S. DOMESTIC ACTION BY MOVING QUICKLY IN A GOOD FAITH INTERNATIONAL EFFORT TO ACHIEVE THE OBJECTIVES SOUGHT BY THE U.S. LACK OF EFFECTIVE INTERNATIONAL ACTION WILL RESULT IN A LOSS OF THE OPPORTUNITY TO INFLUENCE U.S. ACTIONS. END FYI ONLY.

3. FOR LONDON: EMBASSY SHOULD EXPRESS APPRECIATION FOR BRITISH PROPOSAL FOR SPECIAL IMCO MEETING, PUT FORWARD IN MARCH 9 AIDE-MEMOIRE, NOTING THAT PLAN OF ACTION USG CONSIDERING REPRESENTS ELABORATION OF BRITISH PROPOSAL. EMBASSY SHOULD SAY USG HOPES TO CONTINUE TO WORK CLOSELY WITH HMG IN DEVELOPING AN IMCO PROGRAM TO DEAL WITH MARINE OIL POLLUTION.

4. FOR USUN: SINCE PRC IN PAST HAS INDICATED IT WOULD PREFER TO DISCUSS UN-RELATED MATTERS IN NEW YORK, MISSION LIMITED OFFICIAL USE

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REQUESTED TO TAKE UP ABOVE WITH PRC MISSION.

5. FOR GENOA: PLEASE REVIEW ABOVE TALKING POINTS WITH MSC CHAIRMAN DR. LORENZO SPINELLI, DIRECTOR GENERAL REGISTARO ITALIANO.

6. FOR STOCKHOLM: IN ADDITION TO GOS, PLEASE REVIEW ABOVE TALKING POINTS WITH MEPC CHAIRMAN, MR. PER ERIKSSON, MARITIME SAFETY DIRECTOR, NATIONAL ADMINISTRATION OF SHIPPING AND NAVIGATION.

7. PLEASE REPORT HOST GOVERNMENT REACTIONS ASAP.
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Message Attributes

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Disposition Date: 22 May 2009
Disposition Event:
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To: OTTAWA ATHENS MULTIPLE
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